

IN THE MATTER of the Administration of the Securities Industry Act, 1999 and the Securities Industry Regulations, 2000

AND

IN THE MATTER of Proceedings under Section 33 of the Securities Industry Act, 1999 and Part XVII of the Securities Industry Regulations, 2000

BETWEEN

THE EXECUTIVE DIRECTOR OF THE SECURITIES COMMISSION OF THE BAHAMAS

Plaintiff

AND

CRISTALLINA INVESTMENT FUND LIMITED (SAC)

Defendant

AND

ORHUS FUND LIMITED (SAC)

Defendant

Matter Nos. SCB/HP/4/2011 and SCB/HP/5/2011

HEARING PANEL FINAL DECISION

Hearing Panel:

Sterling Quant, Chairman;

John Archer; and Deborah Bastian.

Hearing: Tuesday 26 July, 2011.

- The Hearing Panel ("the Panel") held a hearing at the offices of the Securities Commission of the Bahamas ("the Commission") concerning allegations against both defendant funds, Cristallina Investment Fund Limited (SAC)* ("Cristallina") and Orhus Fund Limited (SAC)*
- 4 ("Orhus"). This decision concerns the Panel's findings relative to the defendants and the pertinent facts and submissions presented before the Panel are as follows:

FACTS - CRISTALLINA

- 8 Cristallina is an International Business Company ("IBC") incorporated on January 10, 2007 under the IBC Act, 2000. The fund was licensed as a Professional Fund on January 16, 2007
- by Finter Bank & Trust (Bahamas) Limited ("Finter") pursuant to the Investment Funds Act, 2003 ("the Act").

Pursuant to section 31(2) of the Act, Cristallina Investment Fund is obligated to file its Audited Financial Statements ("AFS") with the Commission within four (4) months

following its financial year end. Cristallina failed to submit its AFS within the required

statutory time period for the periods ending March 31, 2008 and March 31, 2009. This is reflected in the Executive Director's Formal Complaint dated 30th May, 2011 further outlined

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20 BREACHES AND SUBMISSIONS

In the Formal Complaint against Cristallina, breaches 1 and 3 were similarly worded as were breaches 2 and 4, all concerning the Act and the Investment Funds Regulations, 2003 ("the Regulations"). They are repeated here as follows for ease of reference:

BREACHES 1 and 3

Cristallina is in breach of section 31(2) of the Act which states: "except where exempted by the Commission, a licensed investment fund shall send its audited financial statements in respect of a financial year of the investment fund to the licensor within four months of that financial year or within such extension of the period as the Commission may allow."

BREACHES 2 and 4

Cristallina is in breach of Rule 6 of the Investment Funds (Financial Statements Extension of Time) Rules, 2004 (the Rules) which states: "Where an investment fund or an investment fund administrator has been granted one extension of the prescribed period and is unable to meet the extended date, any application for a further extension shall be made to the Commission in writing fourteen days before the expiration of the period for which the extension was granted and shall include —

(a) the reasons for the additional extensions;

^{*} SAC - Segregated Accounts Company

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- (b) the proposed date by which the audited financial statements of the fund or of the administrator shall be sent to the Commission; and
- (c) any other information reasonably required by the Commission."

As regards Breaches 1 and 3, the Executive Director alleged that Cristallina failed to send and submit its AFS for the years 2008 and 2009, respectively. Concerning breaches 2 and 4 the

- 8 Executive Director alleged that Cristallina failed to apply for a further extension of the time within which to submit its AFS for the years 2008 and 2009.
- In support of his allegations the Executive Director exhibited from the Commission's files various pieces of correspondence between the Commission and Cristallina concerning the timely submission of the AFS for 2008 and 2009.
- The defendant accepted breaches 1, 3 and 4 of the said Formal Complaint and acknowledged the evidence presented therein. Furthermore the defendant expressed great remorse for breaching section 31(2) of the Investment Funds Act, 2003 and rule 6 of the Rules. The defendant also pointed out that as of the date of the hearing it had filed the outstanding AFS with the Commission, so the breach was no longer continuing. However, the defendant denied breach 2 of the Formal Complaint concerning failure to apply for an extension pursuant to the Rules. The defendant indicated that they applied for a further extension via letter dated April 14, 2009 to submit same by October 31, 2009. Thereafter, the defendants applied for a further extension via letter from their auditors dated October 30, 2009 which
- was the day before the deadline expired. The defendant noted however, that this request did not comply with the requirement in the Rules that a further request shall be made in writing
- fourteen days before the expiration of the period for which the extension was granted.
- In support of mitigating a fine, the defendant apologized for the breaches and requested leniency of the Hearing Panel in implementing any sanctions. The defendant said that it did
- 30 not at any time intentionally set out to breach the provisions of the Act, the Regulations, or the Rules of the Commission. Further, the defendant stated that having already submitted its
- AFS for the years 2008 and 2009 made them current with their filings as of the date of the hearing. The defendant further submitted that there is no potential risk to investors due to the
- fact that the 2008 and 2009 AFS have been submitted.

36 FACTS - ORHUS

- Orhus is an IBC incorporated on March 24, 2006 under the IBC Act, 2000. Orhus was licensed by Finter on April 17, 2006 as a Smart Fund 002 pursuant to the Act.
- Orhus is also obligated pursuant to section 31(2) of the Act to file its AFS with the Commission within four (4) months following its financial year end. Orhus failed to submit
- its AFS to the Commission within the required statutory time period for the periods ending June 30, 2007 through June 30, 2010. The Commission notes that Orhus submitted in draft
- its AFS for the period ending June 30, 2008 via email on October 26, 2009 after receiving a

second extension to file same by October 31, 2009. The final version of the AFS followed afterward in hardcopy. The status of Orhus' AFS is reflected in the Executive Director's Formal Complaint also dated 30th May 2011 which is further outlined below.

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BREACHES AND SUBMISSIONS

6 In the Formal Complaint against Orhus, breaches 1, 3, 5 and 7 were also similarly worded as were breaches 2, 4, 6 and 8, all concerning the Act and Regulations. They are repeated here

8 as follows for ease of reference:

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BREACHES 1, 3, 5 and 7

Orhus is in breach of section 31(2) of the Act which states: "except where exempted by the Commission, a licensed investment fund shall send its audited financial statements in respect of a financial year of the investment fund to the licensor within four months of that financial year or within such extension of the period as the Commission may allow."

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BREACHES 2, 4, 6 and 8

Orhus is in breach of Rule 6 of the Investment Funds (Financial Statements Extension of Time) Rules, 2004 (the Rules) which states: "Where an investment fund or an investment fund administrator has been granted one extension of the prescribed period and is unable to meet the extended date, any application for a further extension shall be made to the Commission in writing fourteen days before the expiration of the period for which the extension was granted and shall include —

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a) the reasons for the additional extensions;

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b) the proposed date by which the audited financial statements of the fund or of the administrator shall be sent to the Commission; and

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c) any other information reasonably required by the Commission."

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In support of his allegations the Executive Director exhibited from the Commission's files various pieces of correspondence between the Commission and Orhus concerning the timely submission of the AFS for 2007 through 2010.

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The defendant accepted breaches 1, 2, 3, 4, 5, 7 and 8 of the Formal Complaint and acknowledged the evidence presented therein. Furthermore the defendant expressed great remorse for breaching section 31(2) of the Act and rule 6 of the Rules. The defendant also stated that it recently filed the outstanding AFS, namely for the periods ending June 30, 2007 through and inclusive of June 30, 2010 so the breach was no longer continuing.

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However, the defendant denied breach 6 of the Formal Complaint. The defendant submitted that they sent another request to further extend its time for submitting its AFS via letter dated April 8, 2010. The Commission acknowledged the extension request by letter dated April 14, 2010 and communicated to the defendant that the request was being reviewed and that the

- Commission will reply to the defendant. However, the Commission did not reply to the defendant, and the defendant did not request a further extension beyond their May 31, 2010 request. The 2009 annual financial statements were not submitted until November 19, 2010.
- In support of mitigating a fine, the defendant apologized for the breaches and requested
- 6 leniency of the Hearing Panel in implementing any sanctions. The defendant said that it did not at any time intentionally set out to breach the provisions of the Act, the Regulations or the
- 8 Rules. Further, the defendant had already submitted the AFS for the years in question, and was therefore current with their filings as at the date of the hearing. Lastly, the defendant
- submitted that there was no potential risk to investors because the outstanding AFS have been submitted.

RULING - CRISTALLINA

- 14 The Panel, having deliberated on the above matter following the hearing of the same, rules as follows:
- The Panel has found Cristallina guilty of the breaches in the said Formal Complaint based on the evidence presented by the Executive Director and the admission of guilt by the defendant.
- From the evidence presented and admission of guilt, Cristallina failed to submit its AFS for 2008 and 2009 within the statutory periods. The Panel also finds that Cristallina failed to
- apply for a further extension of time in accord with the Rules, noting that any further requests are required to be made fourteen days before the expiration of the period for which the
- 22 extension was granted.

24 <u>SANCTIONS</u>

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- In making its decision, the Panel considered the prevailing circumstances such as these being
- first-time violations and whether the actions complained of are continuing. Emphasis has also been placed on, inter alia, whether the defendant engaged in the misconduct despite prior
- warnings from the regulator, the seriousness of the misconduct, evidence of whether the defendant addressed the failing(s) complained about and whether the defendant took full
- 30 responsibility for the misconduct.
- The Panel considered that any sanction that may be imposed ought to reflect the seriousness of the breaches. The Panel also considered the gravity of this matter given the nature of each
- of the breaches for which there was a finding of guilt.
- The Panel, having heard and considered the submissions of both the Executive Director and the defendant, finds that the breaches warrant the imposition of fines. Therefore, having
- 38 considered the case of *The Executive Director of The Securities Commission of The Bahamas v Accuvest Fund Services Limited et al. 2011/COM/com/00025*, we recommend
- 40 that fines be imposed as follows:

- 1. Section 31(2) failure to file audited annual financial statements for 2008 and 2009 (2 years) \$12,000 for each of the unfiled audited statements, totalling \$24,000;
 - 2. Rule 6 failure to apply for a further extension to the Commission in writing fourteen days before the expiration of the period for which the extension was granted 2008 and 2009 (2 years) \$500 for each failure to apply, totalling \$1,000.

The total penalty for Cristallina's breaches is - \$25,000

10 RULING - ORHUS

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The Panel, having deliberated on the above matter following the hearing of the same, rules as follows:

The Panel has found Orhus guilty of the breaches in the Formal Complaint based on the evidence presented by the Executive Director and the admission of guilt by the defendant Orhus concerning breaches 1, 2, 3, 4, 5, 7 and 8. From the evidence and admission of guilt,

- Orhus failed to submit its AFS for 2007, 2008, 2009, and 2010 within the statutory periods. Further, Orhus failed to comply with the Rules and apply for a further extension of time in
- accord therewith.
- The Panel further found Orhus guilty of breach 6 because Orhus did not apply for an extension beyond its last requested deadline of May 31st, 2010. Furthermore, the AFS were
- submitted six months later in November, 2010.

24 SANCTIONS

- In making its decision, the Panel considered the prevailing circumstances such as these being first-time violations and whether the actions complained of are continuing. Emphasis has also been placed on, inter alia, whether the defendant engaged in the misconduct despite prior
- warnings from the regulator, the seriousness of the misconduct, evidence of whether the defendant addressed the failing(s) complained about and whether the defendant took full
- 30 responsibility for the misconduct.
- The Panel considered that any sanction that may be imposed ought to reflect the seriousness of the breaches. The Panel also considered the gravity of this matter given the nature of each
- of the breaches for which there was a finding of guilt.
- The Panel, having heard and considered the submissions of both the Executive Director and the defendant, finds that the breaches warrant the imposition of fines. Therefore, having
- 38 considered the case of *The Executive Director of The Securities Commission of The Bahamas v Accuvest Fund Services Limited et al. 2011/COM/com/00025*, we recommend
- 40 that fines be imposed as follows:

1. Section 31(2) - failure to file audited annual financial statements for 2007, 2008, 2 2009 and 2010 (4 years) \$12,000 for each of the unfiled audited statements, totalling \$48,000; 4 2. Rule 6 – failure to apply for a further extension to the Commission in writing fourteen days before the expiration of the period for which the extension was granted - 2007, 6 2008, 2009 and 2010 (4 years) \$500 for each failure to apply, totalling \$2,000 8 The total penalty for Orhus' breaches is - \$50,000 10 The sanctions for both defendants take effect from the date of this decision and the above 12 penalties are to be paid within thirty (30) days after they have received this decision. 14 This is the unanimous decision of the Panel. 16 Dated this 24 day of APRIL , 2012 18 20 22 24